

6/15/87

Subjects to be covered by CSPO/CIA and DIA Presentation

- ° Schedules
- ° Reasons for recent slippages and their resultant cost impact on FY87 and outyears
- ° SAFE program/budget overview by agency
- ° status and impact of efforts to transfer SAFE technology to other customers
- ° Director CSPO recommendations for SAFE project management in the post-D-4 timeframe to include

Common DIA/CIA software  
follow-on Development for requirement common  
vendor resources immaturity  
Agency personnel restrictions

## ROUTING AND TRANSMITTAL SLIP

JCS 6/12/87

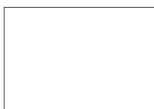
| TO: (Name, office symbol, room number, building, Agency/Post) |                  | Initials | Date |
|---|------------------|----------|------|
| 1.  | EdMaloney, D/OIT |          |      |
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| Action       | File                   | Note and Return  |
| Approval     | For Clearance          | Per Conversation |
| As Requested | For Correction         | Prepare Reply    |
| Circulate    | ✓ For Your Information | See Me           |
| Comment      | Investigate            | Signature        |
| Coordination | Justify                |                  |

## REMARKS

Ed:

Here's a bootleg copy of D/ICS's second attempt to stage a SAFE meeting.



DO NOT use this form as a RECORD of approvals, concurrences, disposals, clearances, and similar actions

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| FROM: (Name, office symbol, Agency/Post) | Room No.—Bldg. |
| EXA/DDA                                  | 7D18 HQ        |
|  | Phone No.      |

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\* U.S.G.P.O.: 1983 - 421-529/320

OPTIONAL FORM 41 (Rev. 7-76)  
Prescribed by GSA  
FPMR (41 CFR) 101-11.206

Director  
Intelligence Community Staff  
Washington, D.C. 20505

*[Handwritten signature]*

DCI/ICS 87-4078  
11 June 1987



MEMORANDUM FOR: Mr. William F. Donnelly  
Deputy Director for Administration, CIA

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[Redacted]  
Deputy Director for Foreign Intelligence, DIA

Mr. Richard J. Kerr  
Deputy Director for Intelligence, CIA

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[Redacted]  
Deputy Director for Information Systems, DIA

SUBJECT: Support for the Analysts' File Environment (SAFE)

REFERENCE: My Memorandum, DCI/ICS 4061-87, Dtd 15 May 1987, to You,  
Subject as Above

1. As you know, I requested a meeting to discuss SAFE development status and related programmatic and fiscal issues in the referenced memorandum. Although, regretfully, I had to postpone several meeting dates, I remain concerned about the unresolved SAFE issues related to budgetary shortfalls, transition planning and resource constraints addressed in the attached correspondence from DIA.

2. There is an immediate need for SAFE principals to confer on these critical issues and, if possible, chart a course for the future. Therefore, I have rescheduled the meeting for 17 June 1987 from 0930-1030 at my office in [Redacted] Request, as before, that the meeting start with a brief presentation by CSPO on SAFE program status that includes topics specifically noted in the DIA letter, plus any other topics that CSPO believes germane to the future course of SAFE.

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[Redacted]  
Lieutenant General, USAF

Attachment: As Stated

49 4-1-SR  
DEFENSE INTELLIGENCE AGENCY

WASHINGTON, D.C. 20340-6685

8 JUN 1987

LOGGED  
11 JUN 1987  
12 STAFF/CIS

U-076/VP-SIA

MEMORANDUM FOR THE DIRECTOR OF THE INTELLIGENCE COMMUNITY STAFF, CIA

SUBJECT: Support for the Analyst's File Environment Program

1. The DCI Program Guidance states that "joint Agency development activities for the Support for the Analyst's File Environment (SAFE) Program are expected to continue until SAFE Delivery 4, Set 1, has been fully implemented at DIA." A report is required by 15 August that describes the planning and actions required for in-house management of SAFE follow-on activities. For this to be accomplished, each agency must fully support and understand their commitment through Delivery 4, Set 1.

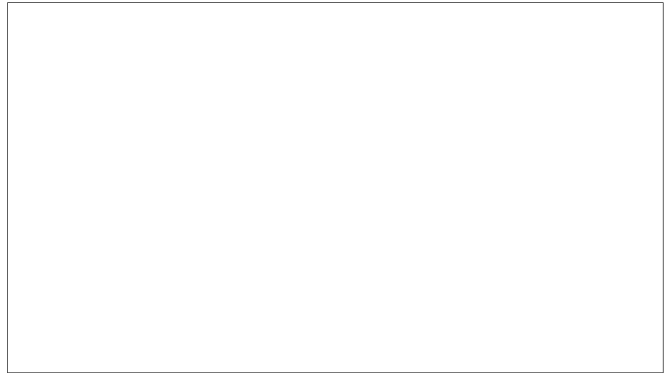
2. There are fiscal and other support implications that each agency must clearly understand. The first increment of Delivery 3, a SAFE delivery common to both agencies, has experienced a 6-month slip in FY87 with a significant cost impact on both DIA and CIA. This has extended the implementation of the remaining portions of the Delivery 3 through the entire FY88. Delivery 4 development work, currently scheduled for completion at the end of FY88, will more than likely continue into FY89. There are also both fiscal and procedural implications/issues of the Consolidated SAFE Project Office draw-down as the project nears completion, that impact both agencies. This includes the identification of core SAFE software components and a decision on the joint maintenance/enhancement of those common components.

3. It is imperative that principal senior representatives from DIA, CIA and the DCI Staff convene at the earliest possible date for discussion of these issues critical to us all. It is recommended that the DCI Staff Director convene this session and that it be opened with a presentation by the CSPO CIA and DIA project managers, providing information on: schedules, reasons for recent slippages and their resultant cost impact on FY87 and outyears; SAFE program/budget overview by agency; status and impact of efforts to transfer SAFE technology to other customers; and Director CSPO recommendations for SAFE project management in the post D-4 timeframe, to include consideration of maintenance of common DIA/CIA software components, follow-on development activities for requirements common to both agencies, vendor resource availability, and agency personnel resource constraints.

4. The next 24 months will be an extremely critical period of time for both DIA and CIA as CSPO completes development and delivers into operation Deliveries 3 and 4. Senior management attention must be focused on the successful completion of these joint activities, while at the same time insuring a well planned and orderly transition to the post D-4 environment.

FOR THE DIRECTOR:

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Distribution:

1-Each addressee

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DCI/ICS/IHC

(11Jun87)

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## TALKING POINTS FOR MEETING WITH IC STAFF REPRESENTATIVES

### THE SAFE SYSTEM

#### BACKGROUND

The SAFE (Support for the Analyst's File Environment) system, under development for the DI and DIA since the late 1970's, provides analysts with a set of computerized tools that enhance and improve the intelligence production process. Major system capabilities include; a raw intelligence traffic distribution system that directs incoming information directly to the responsible analyst, the ability to search and retrieve from private and central collections of information, an electronic mail capability, and the capability to prepare draft intelligence reports. At the end of FY-86 \$221M had been spent by both agencies for SAFE - \$122.5M by the CIA and \$98.2M by the DIA.

#### CURRENT STATUS

o Two versions of SAFE are currently available to analysts in the DI:

- Delivery 1 consists of an electronic cable mail distribution system, a basic filing mechanism, and the capability to search through and retrieve from private files and a 90-day collection of cable receipts. About [ ] people are using Delivery 1.

- Delivery 2 integrates the above capabilities together with the AIM system. All cable receipts are retained indefinitely for search and retrieval purposes. [ ] people are using Delivery 2.

o DIA is using Delivery 1 in a production mode (about [ ] userids have been issued). Delivery 2 is installed but will not be used in production mode because of DIA's limited number of technical support personnel.

o Delivery 3 software is installed at both agencies. This Delivery offers an improved file building capability, a forms creation package, and an automatic file building facility to the DI. The majority of the software is DIA-unique.

o Delivery 3 has been delayed in becoming a production system because:

- a large number of discrepancy reports written during system and user test at the DIA must be reviewed, evaluated, and resolved.

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- there have been late deliveries of some software essential to Delivery 3.
  - the DI is waiting for DIA-identified problems to be fixed and retested before proceeding with its own testing program.
  - technical staffing problems still have not been resolved at DIA.
- o Projected schedules call for DI acceptance testing to begin on 22 June and run for several weeks. Training users on Delivery 3 should begin in late July or early August if Delivery 3 passes user acceptance testing.
- o Transitioning users from Deliveries 1 and 2 to Delivery 3 is delayed until Delivery 3 is accepted.

#### BUDGET ISSUES

- o In FY-87 the DI will spend approximately \$21M on SAFE development work for:
- two additional CPUs--
  - several hundred more terminals and users connected
  - continued payments on existing hardware--
  - Delivery 3 functionality (most of Delivery 3 is for the DIA)
  - minimal new software development work
- o In FY-88 the DI intends to spend approximately \$25M on SAFE development for:
- one additional CPU--
  - the capability to support  users in the DI
  - a small amount of work on new requirements (e.g. 3270 compatibility)
- o The DI has spent \$5M in FY-87 to support DIA-unique software development work. We have informed CSPO that we will spend no more than \$2M for DIA-unique software work in FY-88. Under the current agreement, the DI pays 30% of the cost for DIA-unique software development.
- o At this time there appears to be no budget shortfall for FY-87. The FY-88 SAFE new initiative has suffered a \$3.4M Congressional budget cut.

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## SEPARATION

Both the DI and DIA agree that the joint development relationship should come to an end. The DI has several reasons why the separation should occur as soon as possible:

- o The longer we maintain the relationship the more it costs the DI to support DIA-unique software development.
- o Separation provides both agencies the opportunity to proceed with separate development efforts and avoid having to compromise requirements for the sake of commonality.
- o Since our future plans for SAFE are more in line with the DO than with the DIA, we would have the opportunity to work more closely with the DO to jointly develop and share the cost of common requirements.

There are several major issues that must be considered as we approach separation.

- o The DIA has been unsuccessful in obtaining the technical staff it requires to run SAFE thus requiring OIT to provide support to AIM and other applications. How long will this continue and is OIT willing to continue to provide such support?
- o A definition is needed of what constitutes 'core software. 'Core' software is that which will be centrally maintained for all SAFE customers.
- o We do not know how best to propagate SAFE. In one form or another, SAFE is already under development at three sites-- the DI, the DO, and the DIA. DIA will make SAFE available to the DODIIS community and the NMCC is considering using SAFE.

## POSSIBLE DIA RESPONSES TO EARLY SEPARATION

- o DIA will correctly claim that the CIA has agreed to support the joint relationship until the completion of the requirements found in Delivery 4 set 1. This would extend the relationship well into FY-89.
- o DIA will say that it has no expertise with AIM and other IBM applications and will require OIT support for the foreseeable future.
- o DIA will claim that contractor resources are so scarce that it is in both Agencies' interest to maintain the relationship. This is probably a bogus issue. Any shortage of contractor resources could be remedied by developing in-house assets to maintain SAFE and develop new SAFE capabilities, or by expanding the contractor base.

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o DIA may claim that because it has other potential customers for SAFE it is best to maintain the relationship so DIA can have direct support from CSPO and OIT as well as cost-sharing with the DI.